## FISH OPERATIONS PLAN IMPLEMENTATION REPORT July 2022

### U.S. Army Corps of Engineers Northwestern Division Portland, OR.

#### Introduction

The U.S. Army Corps of Engineers (Corps) developed this report in accordance with the 2022 Fish Operations Plan<sup>1</sup> (2022 FOP). The 2022 FOP describes the Corps' planned operations for juvenile fish passage at its four lower Snake River and four lower Columbia River dams during the 2022 spring and summer fish migration seasons, generally April 3 through August 31. The 2022 FOP is consistent with spill operations for juvenile fish passage and the regional forum process for adaptive management and in-season management provisions outlined in the Record of Decision for the Columbia River System Operations Environmental Impact Statement (CRSO EIS ROD) dated September 28, 2020, CRSO Final EIS, 2020 National Marine Fisheries Service (NMFS) Columbia River System and U.S. Fish and Wildlife Service Biological Opinions (2020 BiOps)<sup>2</sup>, the Extensions of the 2008 Columbia Basin Fish Accords (Accord Extensions)<sup>3</sup>, the Corps' requirements under the Endangered Species Act (ESA), and the ongoing consultation and communications with the relevant wildlife agencies to ensure consistency with the Act. The 2022 FOP also incorporates spill operations agreed to in the Term Sheet for Stay of Preliminary Injunction Motion and Summary Judgment Schedule (referred to as the 2022 Agreement) for the *NWF et al. v. NMFS et al.* (3:01-cv-00640-SI) litigation.<sup>4</sup> Other project operations and water management actions not specifically addressed in this document will be consistent with other guiding operative documents, including the 2022 Water Management Plan (WMP), seasonal WMP updates, and the 2022 Fish Passage Plan (FPP).

This report describes the Corps' implementation of the 2022 FOP during the month of July. Information in this report includes the following:

- total flow: the total hourly river flow rate;
- generation flow: the hourly flow through the powerhouse units;
- target spill: the spill target for that hour (Table 1);

<sup>&</sup>lt;sup>1</sup> The 2022 FOP was posted to the Technical Management Team (TMT) website on March 24, 2022 (<u>http://pweb.crohms.org/tmt/documents/fpp/2022/</u>).

<sup>&</sup>lt;sup>2</sup> The Corps, in coordination with the other Action Agencies, and NMFS, employs the Regional Implementation Oversight Group (RIOG) and technical teams including the Technical Management Team (TMT) and Fish Passage Operations & Maintenance (FPOM) coordination group, to coordinate with state, tribal and other federal experts for recommendations for implementing operations consistent with the 2020 BiOps.

<sup>&</sup>lt;sup>3</sup> The 2020 Amendment to and 2018 Extension of the 2008 Columbia Basin Fish Accords are available at <u>https://www.salmonrecovery.gov/Partners/FishAccords.aspx</u>

<sup>&</sup>lt;sup>4</sup> 2022 Agreement: <u>https://pweb.crohms.org/tmt/JointMotion\_TermSheet\_CourtOrder\_OCT2021.pdf</u>. Those operations were extended to August 31, 2023 as part of a recent motion to extend the litigation stay.

- adjusted spill: the hourly spill level that can be achieved taking into consideration that spill may vary as a function of total river flow, forebay elevation and generator capacity, and is subject to routine operational adjustments that limit the ability to spill to the target spill (see 2022 FOP, Section 4.1);
- actual spill: the hourly flow over the spillway; and,
- resultant 12-hour average TDG for the tailwater at each project.

This report also provides information on issues and unanticipated or emergency situations that arose during implementation of the 2022 FOP in July 2022.

### **Data Reporting**

I. For each project providing fish passage operations, this report contains a graph displaying the performance of the spring fish passage spill program for the month of July, with hourly spill, target spill, adjusted spill, generation, and total flows. The monthly graphs begin on July 1 and end on July 31 and reflect the following operations for the lower Snake River and the lower Columbia River projects:

- The black line represents the average hourly total river flow through the project in thousand cubic feet per second (kcfs).
- The orange line represents the average hourly generation flow through the powerhouse each hour in kcfs.
- The thin solid blue line represents the actual average hourly spill level through the spillway in kcfs.
- The dotted blue line represents the summer spill target.
- The thick dark blue line represents the adjusted target spill: the hourly spill level that can be achieved taking into consideration that spill may vary as a function of total river flow, forebay elevation, and generator capacity, and is subject to routine operational adjustments that limit the ability to spill to the target spill (2022 FOP section 4.1).

II. The average daily %TDG for the 12 highest hours for all projects is shown in the July 2022 Average Percent TDG Values Table (Table 4). Red numbers indicate that the project exceeded the %TDG cap on that day.

### **General Implementation Remarks**

For all projects that spill for fish passage, the actual spill may vary from the adjusted spill due to various conditions as described below. When actual spill varied from adjusted spill levels during periods of voluntary spill, the change in spill level is described below in the July 2022 Spill Variance Table (Table 2).<sup>5</sup> The Spill Variance Table includes average hourly data; but when spill varies from adjusted spill for a portion of an hour, it is characterized as a variance for a full hour. There are instances when the hourly adjusted spill levels are not achievable due to

<sup>&</sup>lt;sup>5</sup> Forced spill conditions shown in the graphs are not considered variances and are not reported in the Spill Variance Table. Forced spill conditions mayresult from lack of load, high river inflows that exceed a vailable powerhouse capacity, scheduled or unscheduled turbine unit outages or transmission outages of various durations, passing debris, etc.

mechanical limitations in setting spill gates to implement the regionally coordinated spill pattern. The project operator sets the spill gate stops to most closely approximate the adjusted spill to the extent practicable. Other routine activities that changed spill levels, which were coordinated with regional partners, are identified in the monthly Pre-Coordinated Operations Table (Table 3).

"Low flow" operations at the lower Columbia and lower Snake projects are triggered when inflow is insufficient to provide both minimum generation and the target spill levels. For this report, the decrease in target spill is represented as adjusted spill. In these situations, the projects operate at minimum generation and pass the remainder of project inflow as spill and through other routes, such as fish ladders, sluiceways, and navigation locks. As flows transition from higher flows to low flows, there may be situations when flows recede at a higher rate than forecasted. In addition, inflows provided by nonfederal projects upstream are variable and uncertain.

The combination of these factors may result in instances when unanticipated changes to inflow result in forebay elevations dropping to the low end of the Minimum Operating Pool (MOP). Since these projects have limited operating flexibility, maintaining minimum generation, MOP elevation, and the target spill may not be possible throughout every hour.

Actual spill levels at Corps projects may vary up to  $\pm 2$  kcfs within the hour (except as otherwise noted in the 2022 FOP for Bonneville and The Dalles dams,<sup>6</sup> which may range up to  $\pm 3$  kcfs) as compared to a target spill. A number of factors influence actual spill, including hydraulic efficiency, exact gate opening calibration, spillway gate hoist cable stretch due to temperature changes, and forebay elevation (e.g. a higher forebay results in a greater level of spill since more water can pass under the spill gate). Transition periods between gas cap spill and performance standard spill hours may result in actual hourly spill levels that are slightly higher or lower than target spill levels. Occurrences requiring an adjustment in operations and/or regional coordination are described in greater detail in the "Operational Adjustments" section below.

### **July Operations**

The month of July was characterized by below average precipitation and above average flows for the lower Snake and lower Columbia rivers. The July 2022 observed precipitation was 28% of average on the Snake River above Ice Harbor and 54% of average on the Columbia River above The Dalles<sup>7</sup>. The NOAA Northwest River Forecast Center runoff summary for July indicated that the adjusted runoff for the Snake River at Lower Granite was 102% of the 30-year average (1991-2020) with a volume of 2.2 MAF (Million acre-feet). The July 2022 adjusted runoff for the Columbia River at The Dalles was 142% of the 30-year average (1981-2010) with a volume of 20.2 MAF.<sup>8</sup>

<sup>&</sup>lt;sup>6</sup> As specified in the 2022 FOP Section 3.

<sup>&</sup>lt;sup>7</sup> Retrieved August 1,2022: <u>https://www.nwrfc.noaa.gov/water\_supply/wy\_summary/wy\_summary.php?tab=5</u>

<sup>&</sup>lt;sup>8</sup> Retrieved August 1, 2022: <u>https://www.nwrfc.noaa.gov/runoff/runoff\_summary.php</u>

Summer spill operations occur June 21–August 31 at the four lower Snake River projects, and June 16–August 31 at the four lower Columbia River projects. The Corps initiates spill at 0001 hours, or shortly after midnight, at each of the projects on the start date. Target spill levels for summer 2022 at each project are defined in Table 1. At the Snake River Projects spill may range up to  $\pm 1$  kcfs during the summer spill operation from August 15 – August 31.

PROJECT	SUMMER SPILL <sup>A</sup> (June 21/16 – August 14) (24 hrs/day)	SUMMER SPILL <sup>A</sup> (August 15 – August 31) (24 hrs/day)
Lower Granite <sup>B</sup>	18 kcfs	SW flow (as river flow allows)
Little Goose <sup>B, C</sup>	30%	SW flow or 9 kcfs spill
Lower Monumental <sup>B, D</sup>	17 kcfs	SW flow or 8 kcfs spill
Ice Harbor <sup>B, E</sup>	30%	SW flow or 9 kcfs spill
McNary	57%	20 kcfs
John Day	35%	20 kcfs
The Dalles	40%	30%
Bonneville	95 kcfs	50 kcfs

Table 1: Summary of 2022 summer target spill levels at lower Snake River and lo	ower
Columbia River projects.	

A. Spill may be temporarily reduced below the FOP target summer spill level at any project if necessary to ensure navigation safety or transmission reliability, or to avoid exceeding State TDG standards.

B. Late summer spill August 15-August 31 will be through the SW or a constant spill rate through conventional spillbays using the appropriate FPP spill pattern. The SW spill rate is a function of forebay elevation (as pool elevation increases, more water is spilled over the SW), as defined in the FPP. The SWs will be operated per FPP criteria and closed when low flow criteria are met. When the SW is closed, the spill target will transition to a constant spill rate through conventional spillbays and will not vary with a fluctuating forebay elevation. C. Flow corresponds to the SW high-crest position and a forebay elevation of 635.5 feet, the mid-point of the forebay range from 633-638 feet.

D. Flow corresponds to a forebay elevation of 538.5 feet, the mid-point of the forebay range from 537-540 feet. E. Flow corresponds to a forebay elevation of 438.5 feet, the mid-point of the forebay range from 437-440 feet.

In its implementation of the 2022 FOP in July, the Corps evaluated conditions every day to establish spill caps at a level that was estimated to meet, but not exceed, the gas cap or target TDG in the tailrace (see Table 4).<sup>9</sup> This evaluation considered: environmental conditions (e.g., river flow, wind, water temperature, barometric pressure, incoming TDG from upstream, and water travel time) and project operations (e.g., spill level, spill pattern, tailwater elevation, proportion of flow through the turbines, and project configuration).

<sup>&</sup>lt;sup>9</sup> See 2022 FOP, Section 2.2

### **Operational Adjustments**

### 1. McNary Dam

McNary Dam's spillway weirs in bays 19 and 20 provide a surface passage route during spring spill for juvenile fish passage, April 10 through June 7, per the 2022 FOP section 8.5.1 and FPP section 2.3.2.6. Due to late spring high flows this year, the decision to keep both spillway weirs in service after June 7 until flows drop below 300 kcfs was coordinated with regional salmon managers via FPOM<sup>10</sup>. The intent of this operation was to avoid causing high TDG that would occur if spillbays 14–21 were closed for up to 5 days to remove the spillway weirs during high flows. The spillway weirs removal was completed on July 15.

<sup>10</sup> FPOM Memo of Coordination (MOC) 22MCN09:

https://pweb.crohms.org/tmt/documents/FPOM/2010/2022\_FPOM\_MEET/2022\_JUN/22%20MCN%2009%20MO C%20Delay%20Removing%20TSWs.pdf

Project	Parameter	Date	Time <sup>11</sup>	# of Hours	Туре	Reason
McNary	Additional Spill	7/3	0700	1	Human Error	Hourly spill increased to 59% (greater than a djusted spill target of 57%) due to a delay in changing to the requested spill level.
John Day	Reduced Spill	7/8	1000	1	Human Error	Hourly spill decreased to 33% (less than a djusted spill target of 35%) due to a delay in changing to the requested spill level.

### Table 2: Spill Variance Table – July 2022

### Table 3: Pre-Coordinated Operations – July 2022

Project	Parameter	Date	Time	# of Hours	Туре	Reason
	Reduced Spill	7/7	1600	1		Hourly spill decrea sed to between 27 and 28% (less than adjusted spill target of 30%) for navigation. Regionally coordinated via 2022 FOP, Sections 4.1 and 4.6.
		7/8	1300,2000	2		
		7/9	0300	1		
Little Goose		7/12	0500,2200	2	Navigation	
		7/13	1000	1		
		7/20	0800	1		
		7/21	0100	1		
		7/22	2200	1		
		7/25	0100, 1000,	4		
			1400,1800			
		7/28	2400	1		
		7/30	0200,2100	2		
		7/13	0100,0500,	3		
	Reduced Spill		0600			
		7/14	2300	1		
		7/15	0300,0500	2		
		7/21	0500	1		
		7/22	0400	1		
		7/23	0400,0700,	5		
			1600, 1800,			
			2200			U out where an ill do area and to 280/ (loss than a divised
TaaTTaahaa		7/25	0200	1	Navigation	spill target of 30%) for navigation. Regionally
Ice Harbor		7/26	0300,0700,	3		
			0900			coordinated via 2022 FOP, Sections 4.1 and 4.6.
		7/27	0500	1		
		7/28	1400	1		
		7/29	0500,0800,	3		
			1300			
		7/30	0600,2000,	3		
			2200			
		7/31	0200,1300,	4		
			1900-2000			
						Hourly spill was increased to 59% (greater than the target spill of 57%) due to spill to pass debris
McNary	Additional Spill	7/15	5 1400	1	Debris Spill	Regionally coordinated via 2022 FPP. page MCN
			-	· · · · · · · · · · · · · · · · · · ·	33, Section 5 and reported to FPAC via MFR 22	
						MCN 10. <sup>12</sup>

<sup>&</sup>lt;sup>11</sup> Data collected for reporting spill variances is reported using hourly-averaged data. Therefore, while spill may be increased or decreased for only a portion of an hour, it is represented in the Spill Variance and Pre-Coordinated Operations Tables as an hour. <sup>12</sup>https://pweb.crohms.org/tmt/documents/FPOM/2010/NWW%20Memos%20of%20Coordination%20and%20Notif ication/MCN%20MOC%20and%20MFR/22%20MCN%2010%20MFR%20Emergency%20Debris%20Spill\_.pdf

Station: LWG LGNW LGSA LGSW **LMNA** LMNW **IHRA IDSW MCNA MCPW** JDY JHAW TDA TDDO BON **CCIW** WRNO Gas Cap %: 7/1/2022 7/2/2022 7/3/2022 7/4/2022 7/5/2022 7/6/2022 7/7/2022 7/8/2022 7/9/2022 7/10/2022 7/11/2022 • 13 7/12/2022 7/13/2022 7/14/2022 • 14 7/15/2022 • 15 7/16/2022 7/17/2022 7/18/2022 7/19/2022 7/20/2022 7/21/2022 7/22/2022 7/23/2022 7/24/2022 7/25/2022 7/26/2022 7/27/2022 7/28/2022 7/29/2022 7/30/2022 7/31/2022 Exceedances: 

Table 4: July 2022 Average Percent TDG Values

<sup>&</sup>lt;sup>13</sup> The Warrendale gauge (WRNO) did not properly transmit 8 hours of data on July 11.

<sup>&</sup>lt;sup>14</sup> The McNary tailrace gauge (MCPW) failed due to a ruptured membrane.

<sup>&</sup>lt;sup>15</sup> The Bonneville tailrace gauge (CCIW) failed due to a ruptured membrane.

## Figure 1<sup>16</sup>



<sup>&</sup>lt;sup>16</sup> The adjusted spill line is a simplified representation due to limitations of representing a range of minimum generation values. See Tables 2 and 3 for spill variances and precoordinated operations.

# Figure 2<sup>17</sup>



<sup>&</sup>lt;sup>17</sup> The adjusted spill line is a simplified representation due to limitations of representing a range of minimum generation values. See Tables 2 and 3 for spill variances and precoordinated operations.

## Figure 3<sup>18</sup>



<sup>&</sup>lt;sup>18</sup> The adjusted spill line is a simplified representation due to limitations of representing a range of minimum generation values. See Tables 2 and 3 for spill variances and precoordinated operations.

## Figure 4<sup>19</sup>



<sup>&</sup>lt;sup>19</sup> The adjusted spill line is a simplified representation due to limitations of representing a range of minimum generation values. See Tables 2 and 3 for spill variances and precoordinated operations. On July 27, hourly spill was reduced to between 26 and 27% (less than adjusted spill target of 30%) due to low flows and fixed-blade unit deadbands. Per section 8.4.3 of the 2022 FOP, all but one of the available units at Ice Harbor have runner blades that are locked at a set angle (non-adjustable) and a smaller operating range (also referred to as "fixed-blade" units). As a result, turbine outflow cannot achieve some flow ranges, referred to as deadbands. When targeting spill as a percent of outflow, these deadbands will result in a spill percentage that is above or below the target percentage.

## Figure 5<sup>20</sup>





<sup>&</sup>lt;sup>20</sup> The adjusted spill line is a simplified representation due to limitations of representing a range of minimum generation values. See Tables 2 and 3 for spill variances and precoordinated operations.

# Figure 6<sup>21</sup>



<sup>&</sup>lt;sup>21</sup> The adjusted spill line is a simplified representation due to limitations of representing a range of minimum generation values. See Tables 2 and 3 for spill variances and precoordinated operations.

# Figure 7<sup>22</sup>



The Dalles Dam - Hourly Spill and Flow

<sup>&</sup>lt;sup>22</sup> The adjusted spill line is a simplified representation due to limitations of representing a range of minimum generation values. See Tables 2 and 3 for spill variances and precoordinated operations.

# Figure 8<sup>23</sup>



<sup>&</sup>lt;sup>23</sup> The adjusted spill line is a simplified representation due to limitations of representing a range of minimum generation values. See Tables 2 and 3 for spill variances and precoordinated operations.